



Sehatmandi Semi Annual Performance Review 1 Provincial-level review: Badakhshan

September 2019

Ministry of Public Health Islamic Republic of Afghanistan



1.1 General Provincial Characteristics

		Population	Civilian		Internally			Transport
Province	Population (n) [1]	density (n/km2)	conflict deaths [2]	Accessibility index [3]	displaced persons [4]	Poverty (%) [5]	Female literacy (%) [6]	accessibility [7]
Badakhshan	966,789	21.9	18	52.5	3,885	81.5	19.8	Very low

Table 1: General Provincial Characteristics

[1] Population estimates in 2016/17. Source: Central Statistical Office of Afghanistan.

[2] Number of civilian deaths in 2018. Source: United Nations Assistance Mission in Afghanistan.

[3] Civil servant accessibility index 2016. Higher values indicate greater accessibility by civil servants. Source: United Nations Assistance Mission in Afghanistan.

[4] Number of displaced persons settling in the province between January and July 2019.

[5] Percentage of the population whose expenditure on food and non-food items falls below the official poverty line. WB staff estimates based on the ALCS 2016-17.

[6] Percentage of the female population aged 14 years and older who can read and write. WB staff estimates based on the ALCS 2016-17.

[7] UN OCHA 2012 estimates of physical access according to transportation and terrain, but not security or weather.

Badakhshan is located in the farthest northeastern part of Afghanistan between Tajikistan and northern Pakistan. It shares a 91 km border with China. There are 28 districts and more than 1,200 villages in the province with total population of 1017499Fayzabad serves as the provincial capital.

1.2 Provincial Health Characteristics

Table 2: Provincial Health Characteristics

Province	Service provider	EPHS implementer	Health posts		-health inters	h	Basic ealth enters	•	rehensive n centers	-	spitals [1]		ther ity type		otal ilities	Sehatmandi facilities as
			SH	SH	Other	SH	Other	SH	Other	SH	Other	SH	Other	SH	Other	% of total
Badakhshan	AKF	Yes	438	67	1	31	1	14	0	3	0	4	10	119	12	90.8

[1] Includes district, regional, provincial, and specialty hospitals.

Badakhshan is known to haverecorded one of the highest maternal mortality ratios in the world.¹Through the SEHAT and Sehatmandi project the Aga Khan Foundation (AKF) has been providing BPHS and EPHS. Before the Sehatmandi, AKF and Care of Afghan Families (CAF) were operated in the province under SEHAT, there are 116 HFs Running under Sehatmandi project.

¹Bartlett LA et al. Where giving birth is a forecast of death: maternal mortality in four districts of Afghanistan, 1999-2002.Lancet. 2005 Mar 5-11; 365(9462):864-70.

1.3 Contract Financial Information

Table 3: Contract Financial Information

									P4P		
					Total				earned	Delay in	
					contract				in	most	
		Total contract		Lump	amount				SAPR1	recent	
		amount in		sum as	per			Possible	as	lump	Delay in
		AFN (lump	Lump sum	% of	capita			Maximum	percent	sum	P4P first
	Service	sum plus P4P	amount in	total	in USD	Population	P4P award	Level P4P in	of total	payment	payment
Province name	Provider	[1])	AFN	contract	[2]	[3]	SAPR1 in AFN	SAPR1in AFN	possible	(days)	(days)
Badakhshan	AKF	1,110,135,480	700,689,231	63.1%	14.7	1,017,499	62,965,286	194,895,067	32.3%	20	45

[1] Maximum Level P4P

[2] The Sehatmandi Project RFP

[3] 1.00 USD = 74.4 AFN as per the contract. The amount is for the project life (2.5 years).

BadakhshanRanking by share of Lump-sum of total contract amount (63.1%) is the 4th to the highest among 31 provinces and ranking by P4P earned in SAPR1 as percent of total possible (32.3%) is the 5th to the bottom.

1.4 P4P Indicator League Table

Below table shows analysis of the ten (10) P4P indicators. The color coding is used to visualize the findings in four main categories; performance below the minimum level is codified by red color, performance between the minimum level and index is codified as yellow, performance between the index and maximum level is codified as green color and performance above the maximum level is codified by blue color.Badakhshan is ranked at the 28th from the top.

Table 4: P4P Indicator Performance

Province	Post- natal care	Outpatient visits (children <5 years)	Antenatal care	Tuber- culosis treatment	C- Sections	Couple- years of protection	Child growth and infant feeding	Inst. delivery	Tetanus toxoid 2 vaccine	Penta vaccine dose 3	Major surgeries	Total payment indicator score (out of 30)
National												22
Badakhshan												15

1.6 Performance Score

Table 5: Summary of Performance Scores

HMIS	P4P indicators	Minimum	Quality of Care		Report (Result	Salary	Total Performance	Reward/ Sanctions
Verification	failed to	Standards of	BSC (Result	QoC	1.6)	Payment	Score	
Composite	Minimum Level	Services (Result	1.4.1)	Indicators		(Result 1.7)		
Scores for P4P	(Result 1.2)	1.3)		(1.4.2)				
indicators								
(Result 1.1)								
N.A.	0	-20	N.A.	N.A.	0	0	-20	PIP

HMIS Verification Composite Scores, BSC and QoC indicators are not available at the time of the review. P4P indicators and Minimum Standards of Services are subject to the Third Party Monitor verification.

1.7 Key findings

- Badakhshan is ranked in the26th from the top in the P4P indicator performance; 8 of 11 P4P indicators did not meet the Index.
- About 0.3 % of HFs did not have female staff as per the Minimum Standards.
- About 4% of HPs (14 HPs) did not have female CHWs as per the minimum standards.
- Heavy snowfall did not allow for distribution of medical and non-medical products in some parts of the province.

1.8 Indicator trends

In this sub-section, all line charts show Five-Year Trend by Quarter between 2014 (1393) and 2019 (1398), and the bar charts in the right side of the chart show the Minimum Level, Index and Maximum Level of quarter 1 and quarter 2 of this Semi-Annual Cycle.







Mental Health Disorders



1.7 Normalized results

Chart 1.8: Achievements in P4P indicators plus three additional indicators relative to normalized median



To arrange the findings in a single chart the data are normalized by dividing performance of the first Semi-Annual cycle of 2019 by the median number of performance in the same Semi-Annual cycle of last five years and multiplied by 100. So the figures above 100 show better performance than the last five years median and those lower than 100 show low performance than the median of last fiveyears.

1.8 Conclusions of the charts

- On average, P4P indicators rose by more than 34% over 5 years.
- Immunization services (Penta 3, TT2+ and measles) increased up to 17% over 5 years.
- Maternal health services (ANC, institutional deliveries, and Caesarean section) showed steady. Increaseby about 62%) over time.
- On average of Non P4P indicators rose by 39% over 5 years.

2 Province-specific analysis

2.1 Management:

- AKF provides BPHS and EPHS since 2015.
- Staffing:
 - According to the Facility Monthly Report of the last month of quarter 2 of this Semi-Annual (SA) cycle, 0.3% of health facilities had no female staff.
 - Shortage of female CHWs is existent in 4 % of health posts.
- Staff salary Payment: delay in staff salary payment was reported in the first quarter of this SA cycle but no report in the second quarter.
- Reporting:

Report	Submission in Q1	Submission in Q2	Conclusion
Inception Report	Delayed	-	
Data Quality Assurance Plan	Delayed	-	
Quarterly Report	Delayed	On time	
PIP	On time	On time	
Monthly Updates	Delayed	On time	
Inventory List	-	On time	

2.2 Health Facility Analysis:

- Health Facilities with Problems or Success
 - Kishm DH reported a rapid fall of TT2+ in Q2 compared to Q1 (from 6% to 4.5%).
 - Iskazur, Tagabuk, Nahia E Sea, Paspul and Roshan BHCs reported zero coverage of TT2+ in Q1 and Q2.
 - Pamir Kalan, Tangsheyo, Sanglich ,Mahnaw , KhambakBala SHCs submit Zeroor very low report of ANC, PNC and institutional delivery while these HFs have midwives.
 - Raghistan CHC had zero percentage share of Penta 3 Coverage.
 - According AKF, harsh winter, hard to reach geography, insecurity, transition to Sehatmandi, GAVI discontinuation and late payments to vaccinators are the reasons for low immunization coverage. However, there are HFs that have good accessibility, are located in secure placebut demonstratelow immunization coverage – e.g. Gazan, Talbuzank and Nahia e sea BHCs.
 - Nineteen (19) SHCs has zero percentage shareof ANC and PNC coverage in Q2 of 2019while there are midwives.
 - Under five Child morbidity is decreased in Q2 than Q1 in about 27 HFs (particularly BHCs and SHCs)
 - Considering the percentage share of coverage the utilization of PH, DH and CHCs are higher than BHCs and SHCs in all indicator particularly reproductive health while there are midwives in all BHCs and SHCs (equitable service is concern).
 - 19 BHCs in Q1 and 1 CHC and 23 BHCs in Q2 submitted zero percentage share of TB treatment cases coverage.
 - 8 out of 31 BHCs has the low performance with Institutional Delivery (shekai, Joibar, jare shah baba, samarqandi, furghambul, talbuzank, gandumqul and yamgan).
 - Eshkashim CHC+ has a sudden decline with TB indicator in Q2 than Q1 (1st Q 3% but 2nd Q 0%)
 - Nusai CHC has zero percentage of share performance report with GMP/IYCF in both Q1 and Q2 among 8 BHCs
 - ShahreSafa with high performance (4, 9%) and Nusai with low performance (0, 9%) with institutional delivery among all 8 CHC.
 - Sudden decline of child morbidity in Q2 than Q1 of Naland(9,4% in Q1 while 1,2% in Q2) and Jurm CHCs (11% in Q1 while 2,7% in Q2).
 - Percentage share Status of child morbidity in most of SHCs declined in Q2 than quarter one.
 - 47 SHCs has very low and even some Zero percentage share of performance report data with TT2+ and penta3.

2.3 Specific major events affecting service delivery:

a. Health Services affected and lost Due to heavy snow and Anti-Government Elements Activities in some districts.

Table: List of HFs Closed in this SAPR cycle

					Service			
					Resume			
			Date of		Date	# Days		
		HF	Report	Service Halt Date	(MM/DD/Y	Service		
SN	HF Name	Туре	submitted	(MM/DD/YYYY)	YYY)	Halted		Remarks
								Closed since
			Suggested in					28 th March,
1	Arghandkhwa	BHC	Q2 Report	3/28/19	4/12/19		5	2019
Total #	#days halted	5						

- b. **Natural Disasters**: AKF reported that part of District Raghistan, Kohistan and Arghandjkhwa weresecluded by heavy snow in the first quarter, during which no mobile& outreach was conducted.
- c. **Population movement**: no report.

3 Discussion & Recommended actions

3.1 Recommendation to SP:

- Given lack of female health professionals in absolute terms, AKF should review staffing pattern and implement new incentive mechanism (including benefits and allowances) for female staff.
- Off-budget service delivery should not be seen as obstacle. AKF should request the MOPH/PMO to review the set benchmarks Minimum Level, Index and Maximum Level.
- AKF should rigorously analyze a budgeting method used in the initial lump-sum calculation. In addition, AKF should seek for an innovative financing mechanism in order not to interrupt staff salary payment.
- Heavy snowfall in District Yawan, Raghistan, Kohistan, Shiwa, Pamir, Shighnan, Maimay, Shukai, Nusai, Kofab, and Khwahan is a known fact. Revise the procurement and distribution plan of medical products to ensure uninterrupted medical supplies in those areas.
- HFs with low performance and zero achievement in some indicators should be investigated.
- There are some HFs that performed lower in Q1 than Q2, in which there is no challenge in accessibility and /or security.
- To improve overall performance in HFs, utilization of BHC and CHC should be looked into while DHs continue to contribute to a large part of the services.
- Fourteen (14) nutrition councilors should be recruited.
- Hired 114 nutrition councilors are not trained on key nutrition topics.
- IMCI training is needed for all staff whosee under 5 children in HF.
- Twenty-three (23) HFs reported negative dropoutsfrom EPI services. TD proposed SP to follow up with them.
- Refresher training has not been conducted for EPI staff in HFs.
- In the HFs where more than 50 injections are administered per day, an additional female vaccinator should be hired.
- Internal referral system needs to be strengthened.
- TB treatment defaultersshould be tacked and traced by CHSs and CHWs.
- Male vaccinators in fixed centers should bereplaced with females.
- Provincial target setting has problems, particularly RMNCAH-related indicators. SP suggested to MOPH to revisit the targets.
- Two (2) mental health counselors should be hired.

- MOPH Mental Health Department suggested SP to report on suicide cases in HMIS.
- All clients visiting HFsshould be examined for TB positivity.
- Presumptive patients (i.e. TB suspects) appear to be lower than anticipated.
- TB care services should focus on contact management.

3.2 Recommendations to MOPH leadership:

- In the next round of Sehatmandi project, transition to a new SP should avoid winter season.
- Sound assessmentis needed to understand an extent to which off-budget projects affect the Sehatmandi project.
- Innovations should be considered in performance scoring, conditional upon SP to make sure essentials of BPHS and EPHS are provided at an acceptable level.
- Coordination between TDs and PMO needs to be strengthened.
- The quarterly report of SPs should be shared earlier with TDs by PMO.